CELEBRATING
20 YEARS
OF
EMPOWERING
WOMEN
AROUND
THE WORLD
HUAIROU
COMMISSION
2015 ANNUAL REPORT

Huairou Commission empowers grassroots women’s leadership in the development of resilient communities through global and local initiatives.
Dear members, partners and friends,

In 2015, the Hualou Commission celebrated a milestone year in our fight to effect bottom-up community development around the world. 2015 marked the 20th anniversary of our organization’s inception, representing 20 years of amplifying grassroots women’s work and leadership across the globe; 20 years of an international commitment to equitable, resilient development; and, crucially, 20 years of working with tireless, dedicated partners like you.

Throughout this landmark year, we evoked the spirit of the United Nations 1995 Fourth World Conference on Women in Beijing, where our movement was born in the city of Hualou. We were “commissioned” out of a growing concern that women working at the local level were underrepresented in global decision-making, and their priorities were not reflected in development policy or practice.

Today, grassroots women are increasingly recognized by their communities, local authorities, development professionals and themselves, as powerful agents of change, armed with extensive knowledge and expertise.

In celebrating the past 20 years, we look forward to our future accomplishments and the transitions that will strengthen our organization and work. 2015 saw a global evolution in development frameworks, including the close of the Millennium Development Goals (MDGs) and the launch of the successive 2030 Agenda for Sustainable Development. The 2030 Agenda champions an era of inclusion, putting forth 17 Sustainable Development Goals (SDGs) aimed at transforming development over the next 15 years. At Hualou, we believe that the 2030 Agenda will only be truly transformational if grassroots women are central to its processes. In 2015, the Hualou Commission also influenced the development of the Sendai Framework for Disaster Risk Reduction, and was active in the planning process for Habitat III and the drafting of the New Urban Agenda.

We are devoted to ensuring grassroots women’s place at the table, both in these new frameworks and within our organization. In 2015, four grassroots leaders joined our Board of Directors, introducing grassroots women’s voices directly into our governance structure. We also hired Maureen Frisler as Executive Director in June 2016. With 25 years experience as a housing and community development champion, Maureen joins us with a deep-rooted commitment to our mission and to grassroots women’s leadership. She will work with the board and Hualou members to expand our influence and complete the transition to a grassroots-led organization.

Over the last year, we witnessed a global re-commitment to the mission and goals that the Hualou Commission cherishes in all our work. We are grateful to have you partner with us as we continue to empower grassroots women — building their leadership capacity and presence on local, regional and global stages — and support sustainable and equitable development around the world. We look forward to what we can achieve together in the next 20 years, and beyond.

Jan Peterson
Chair of the Board
POWRFUL CONNECTIONS WE ARE A GLOBAL NETWORK

POWRFUL LEADERS SUPPORTING GRASSROOTS

WOMEN’S LEADERSHIP BUILDING SUSTAINABLE

COMMUNITIES DEVELOPMENT

INFLUENCING POLICY AND ADVOCACY

FOR WOMEN SHARING TOOLS AND METHODOLOGIES
The Huairou Commission is a member- and partnership coalition, made up of grassroots women’s organizations from around the world. Our partners share our vision of institutionalizing grassroots women’s leadership, and together, we ensure that grassroots women are driving forces in strengthening their communities and transforming policies at local, national, and global levels.

Our members’ affiliation with an international network is invaluable. Within a global community, members are able to draw support and share information and best practices.
“WHAT WE REALLY EMPHASIZE IS WHAT WOMEN BRING TO THE TABLE—THEY ARE FIGHTING CLIMATE CHANGE, THEY ARE THE RESILIENCE LEADERS. THE HUAIROU COMMISSION OPENS UP SPACES FOR US.”

— Prema Gopalan, Director, Swayam Shikshan Prayog (SSP)

GRASSROOTS WOMEN’S LEADERSHIP AT THE HUAIROU COMMISSION

◆ In our efforts to strengthen the linkages within our global network, Hauirou is excited to announce the election of four grassroots women leaders to our newly constituted Board of Directors. These leaders each represent a regional grassroots organization, reinforcing our members’ connections to each other and injecting their perspectives directly into our organizational fabric.

Rut Kolinská, Network for Family, Czech Republic
Rut is a pioneer in supporting mothers and young families. She is the founder of the Network of Mother Centers in the Czech Republic (now the Network for Family), and was awarded Women of Europe 2003 and named a Schwab Foundation Social Entrepreneur in 2008.

Josephine "Jhocas" Castillo, DAMPA Federation, Philippines
Jhocas has been an advocate, organizer and founding leader of Damayan ng Maratiling Pilipino Api Inc. (DAMPA) for 20 years. Jhocas has also served on the Board of Directors of Asian Bridge since 2003 and on the project management committee of the Philippine Disaster Risk Reduction Network (DRRNet).

Analucy Bengochea, WAGUCHA, Honduras
Analucy is a leader in positioning grassroots women and indigenous peoples on the global stage. She is a community organizer, has played leadership roles in GROOTS and Hauirou, and has spoken at multiple global conferences. She is the recipient of the 2004 Equator Prize, an initiative of UNDP.

Violet Shivutse, Shibuya Community Health Workers, Kenya
Violet is a community health worker and home-based caregiver, providing care to hundreds of HIV-positive patients. She is the Founder and Coordinator of Shibuya Community Health Workers and a regional watchdog group. Violet has represented Hauirou in multiple fora, pushing for grassroots women’s inclusion at the highest levels of dialogue.
Our mission is to empower grassroots women to take on new leadership roles, solving community issues and negotiating with local authorities. As a core element for ensuring grassroots women are recognized as key stakeholders and leaders of community development, leadership development is a cross-cutting strategy throughout all Huairou programs. In 2019 alone, over 500 grassroots women stepped into leadership positions in their communities.
PEER EXCHANGES AND GRASSROOTS ACADEMIES

Consolidating Knowledge and Building Networks

A Peer Exchange is designed to transfer practices among grassroots women’s groups. Participants support and encourage each other by acknowledging the other’s innovations while learning to adapt new strategies in their own environments. On a larger scale, Grassroots Academies bring together participants from multiple communities, organizations and countries, often in preparation for large policy events.

CASE STUDY
Grassroots Women Champion Resilience and Sustainability in South Asia

For 5 days, participants from Central America, India, and Nepal gathered in South Asia for an Inter-Regional South-South Exchange, made possible with funding from the World Bank Global Facility for Disaster Reduction and Recovery (GFDRR) to Huairou network member, GROOTS International. Anchor(ed by Swayam Shikshan Prayog in India and Lumard Support Group for Shelter in Nepal, the exchange showcased the pivotal role played by women’s groups in championing disaster resilience. Participants shared their resilience-building work with officials in India and Nepal, and highlighted their recovery efforts following the devastating earthquake in April 2015, including women-led resettlement initiatives, mobilizing household savings on a large scale to catalyze repairs and reconstruction, and generating awareness on risks and safety measures for future disasters.

CASE STUDY
Grassroots Women Transfer Effective Disaster Recovery Approaches in Haiti and the Philippines

In the wake of natural disasters in Haiti (the 2010 earthquake) and the Philippines (typhoon Haiyan in 2013), which devastated communities and resulted in an overwhelming loss of life, the women of DAMPA Inc. (Philippines) and Negros Foundation (Haiti) met to exchange best practices in disaster recovery and community building. The practices included Community Pharmacacies, Community Banking Programs and Community Water Cooperatives. The year-and-a-half-long exchange -- financed by donors supporting GROOTS International -- spanned the globe and resulted in Haiti’s Negros Foundation successfully developing Community Banking and Pharmacy programs in LibeGine, Haiti.
The Huairou Commission is dedicated to supporting grassroots women in fostering community development, spanning from resilience-building and security of land tenure to participatory and accountable governance work.
COMMUNITY RESILIENCE FUND:

Championing Grassroots Women's Priorities

The Community Resilience Fund (CRF) channels flexible funds to grassroots women's for their most pressing priorities. Through the Huairou Commission’s efforts and the support of donors, funds are allocated to lead organizations at the national level. The CRF puts grassroots women in control, allowing them to prioritize their concerns, implement their own solutions, and lead in community development. CRF funds are disbursed with spending guidelines that prioritize resilience-building efforts:

CASE STUDY

Strengthening Grassroots Women’s Capacity in Indonesia

The Yakuwum Emergency Unit (YEU) in Indonesia was already experienced in emergency response and preparedness, but wanted to empower grassroots women to reduce the effects of disasters. YEU focused on helping women to diversify their livelihoods and generate resilience to disaster and climate threats, using $25,179 from the CRF in 2014-2015 to invest in improved food security, public health, and diversified agriculture-based

- Rice Banks in three communities: Used for storing surplus rice (a staple food) for emergencies, including frequent crop-failures due to flooding.
- Grocery Programs in two communities: Groups organized in areas affected by disaster to sell groceries at lower prices than the market, with the option to pay using credit.
- Waste Management in five communities: Women are paid to bring waste to a central location for recycling.

WORKING IN

91 COMMUNITIES
IN 23 COUNTRIES
IN AFRICA, ASIA,
LATIN AMERICA AND
THE CARIBBEAN,
OVER 5,000 WOMEN
HAVE BEEN SUPPORTED
BY THE HUAIROU
COMMUNITY RESILIENCE FUND.
In 2015, Huairou’s Transparency and Accountability Initiative (T&AI) wrapped up with an Urban Governance Exchange in Nairobi, Kenya, following the Habitat III PrepCom2. Leaders of 7 grassroots women’s organizations implementing the T&AI project agreed to focus on structural changes in anti-corruption strategies, including a long-term goal of securing government roles for grassroots women. This would ensure transparency, accountability and gender-responsiveness in decision-making, in addition to embedding governance work into ongoing grassroots activities.

**CASE STUDY**

**Grassroots Women Create Awareness and Secure Land Titles In Uganda**

Since 2003, the Slum Women’s Initiative for Development (SWID) has helped women access land in peri-urban Jinja, Uganda, in competition with authorities and wealthy developers. When the women of SWID insisted on permanent titles in their names, the process was fraught with obstacles: multiple titles were given out for the same piece of land, paperwork was “lost,” and aggrieved men employed intimidation tactics. In response, SWID raised awareness about land rights and the titling process, bringing elected officials and men on board through local-to-local dialogues. They enlisted the help of and trained local paralegals, and processed titles in groups for better accountability. As of April 2015, 5 women were granted joint titles with their husbands, 3 were granted family titles, and 23 were granted individual titles, directly benefiting 30 women, 15 men, and 7 children. Men involved in the process have embraced the idea of jointly owning property to prevent property grabbing after the death of their spouse, and many support their wives in filing for titles in their names.
POWERFUL
ACTION

INFLUENCING
POLICIES
AND
ADVOCACY
FOR WOMEN

2015 marked a global shift in development perspectives and priorities. Grassroots women are at the forefront of a triumvirate of post-2015 global processes, and Huirou is devoted to supporting them — by facilitating strategic linkages to policy-making agencies, fostering expert public speaking opportunities and funding their travel to regional and global policy events.
The Crucial Role of Women and Communities in the Sendai Framework

◆ With the culmination of the Hyogo Framework for Action (HFA) in 2015, leaders of the Huairou Community Practitioners Platform for Resilience (CPP) worked to ensure that grassroots groups organizing for community resilience would be recognized as stakeholders and partners in the HFA’s successor. These leaders, who have participated in the CPP since its inception in 2009, were deeply involved in two years of HFA2 design and negotiation. Their efforts paid off with the adoption of the Sendai Framework for Disaster Risk Reduction: 2015–2030, which recognizes the crucial role of women and communities in disaster risk reduction and resilience-building.

Third UN World Conference on Disaster Risk Reduction, Japan

◆ What: A global conference coordinated by UNISDR with the commitment to strengthen disaster risk reduction to reduce the loss of lives and assets from disasters worldwide. Huairou and local partner Women’s Eye held a 2-day International Grassroots Academy prior to the conference for 11 grassroots women from the CPP and 40 women leaders from the disaster-affected Tohoku region of Japan.

◆ What: 6,500 participants attended the formal Conference, and an additional 50,000 participated in the related public forum. The CPP delegation featured 26 active leaders of community-based rural and urban grassroots organizations.

Grassroots Women and the Implementation of the SDGs

◆ Adopted in September 2015, the 2030 Agenda for Sustainable Development is a holistic framework for ushering in a new era of inclusive, equitable development. For this new agenda to be truly progressive, grassroots and rural women—experts with visionary and practical development solutions—must be central to the process.

Throughout 2015, in partnership with IFAD, Huairou launched the Rural Women’s Empowerment initiative, which:

1. convened 18 multi-stakeholder dialogues at the national and local levels concentrating on rural women’s priorities,
2. supported 2 radio pilots raising awareness of issues faced by rural women,
3. and positioned 7 grassroots leaders as champions of rural priorities in strategic policy arenas (e.g. UN Sustainable Development Summit, COP21, CSW59).

In envisioning a transformational rural development agenda, this key initiative called for a formalized role in decision-making, investment in innovations by rural producers to combat disaster and climate risks, and securing rural women’s access to and control over land.

United Nations Sustainable Development Summit 2015, USA

◆ What: A high-level plenary meeting of the UN General Assembly to adopt the 2030 Agenda. Huairou hosted a pre-conference training on the SDGs for 6 of the 7 “Rural Women Ambassadors.”

◆ What: Delegations from all 193 UN Member States unanimously adopted the 2030 Agenda, along with countless onlookers from civil society. The Rural Women Ambassadors met with key stakeholders, including UN Women Executive Director Phumzile Mlambo-Ngcuka.

◆ Outcome: The Rural Women Ambassadors brought to the Summit and related meetings a strong understanding of the SDGs and a robust analysis of how to relate their personal experiences with local policies and practices they employ in their communities. After defining and presenting a collective action agenda, leaders brought these messages back to their own countries and regions for continued advocacy.
**Annual World Bank Conference on Land and Poverty, USA**

*What:* Annual meeting in Washington, DC on land policy and implementation. For the 4th consecutive year, Huairou prominently featured the land work of grassroots women and opened up gendered space and dialogue.

*Who:* Huairolu’s delegation totaled 10 women, out of 1200 participants from 123 countries, including leaders in government, civil society, academia, and the private sector.

*Outcome:* The Huairou delegation redefined the focus of this high-level research symposium, presenting issue-framing papers co-written by professionals and grassroots women, and demonstrating how grassroots women’s innovations fulfill emerging policy targets.

---

**59th Session of the Commission on the Status of Women (CSW59), USA**

*What:* Annual UN gathering promoting gender equality and the empowerment of women, with special focus on reviewing the Beijing Platform for Action on its 20th anniversary.

*Who:* A delegation of 30 partners joined Huairou in celebrating its founding at the Fourth World Conference on Women in Beijing in 1995.

*Outcome:* Huairou members spoke on high-level panels and facilitated multiple side events featuring grassroots women’s practices and partnerships to ensure post-2015 development empowers women and upholds gender-responsive approaches.

---

**“Grassroots Organizations Want to Be Recognized As Stakeholders, to Be a Part of Any Program Being Implemented in Their Communities, to Be Involved in Policy Making and Implementation.”**

– Josephine Jhacal Castillo, DAMPA (PrepCom2, Nairobi, Kenya)
Engendering the New Urban Agenda

- The next century will witness a majority of the world’s population living in urban areas; to address this trend, the Habitat III conference has the adoption of a New Urban Agenda (NUA) at the heart of its mission. Focusing on issue areas specific to women in cities and human settlements around the world, Huaírou worked throughout the year to develop effective, engendered policy recommendations for the NUA, leading the process on multiple fronts.

Developing Policy Affecting Women

Habitat III Policy Units: Huaírou members and affiliates served on 8 of the 10 Units, mobilising expertise on gender issues in sustainable urban development.

Leading Civil Society Engagement

Women’s Partner Constituent Group (PCG): Women’s Partner Constituent Group (PCG): Huaírou co-chaired the PCG, one of 16 stakeholder groups of the General Assembly of Partners for Habitat III.

Urban Thinkers Campuses (UTC): Created as an initiative of the UN-Habitat World Urban Campaign, the UTCs brought together a multitude of urban actors in cities around the world. Of the 28 UTCs between June 2015 and February 2016, 4 were in partnership with Huaírou, representing the only Campuses putting women at the forefront. “WAMAMA TUANUIWEZO: Women have the Power” (organized by PolyCom Development Project in Nairobi, Kenya) and “The City with a Gender Perspective We Need” (organized by MIRA-FEMUM in Mexico and Peru) were completed by the end of 2016.

Civil Society Working Group: Coordinated by Huaírou, this monthly gathering in New York organised civil society, acting as a clearinghouse of information for engagement in the Habitat III process.

PrepCom2 for Habitat III, Kenya:

- **What:** 3 days of intergovernmental negotiations, events, and exhibitions hosted by the Habitat III Preparatory Committee at the UN Office in Nairobi.
- **Who:** Of the 769 participants and 90 delegations from around the world, the Huaírou delegation featured 36 leaders and staff, from 15 countries.
- **Outcome:** Information-sharing on grassroots women’s priorities in urban governance, security of land tenure, and resilience informed Habitat III concerns.

EGM on Engendering the New Urban Agenda, USA:

- **What:** 2-day Expert Group Meeting (EGM) on gendered urban issues from the standpoint of different constituencies. Co-organized with the Habitat III Secretariat and held at the Ford Foundation in New York.
- **Who:** 40 experts representing grassroots communities, professionals, government representatives, and academia.
- **Outcome:** Policy recommendations and indicators to guarantee that gender issues are considered and integrated into the frameworks of urban development, distributed to international and national policymakers.
After 20 years of movement building, the Hudairo Commission has cultivated a formidable catalogue of tools, methods, and strategies that are shared with our members, partners, and grassroots women leaders globally.
2015 HUAIROU PUBLICATIONS

HABITAT III

Engendering the New Urban Agenda


RESILIENCE

 Marco y Lineamientos Operativos del Fondo Global de Resiliencia Comunitaria

Esta publicación presenta un mecanismo financiero para apoyar a grupos de mujeres de base para implementar y ampliar las prácticas de desarrollo impulsadas por la comunidad.

RESILIENCE

The Global Community Resilience Fund: Operational Framework and Guidelines

This publication presents the operational Guidelines of the Community Resilience Fund (CRF), a financial mechanism to support grassroots women’s groups implementation and scaling up of community-driven development practices.

RESILIENCE

Community-Led Partnerships for Resilience

Publication by the World Bank Global Facility for Disaster Reduction and Recovery (GFDRR) in partnership with the Community Practitioners Platform (CPP), co-led by Huairou Commission and Groot's International. Launched at the March 2015 Sendai Conference. It highlights the role of community-based organizations in advancing resilience and sustainable development.
### 2015 FINANCIAL REPORT

Condensed Statement of Activities for the Year January 1, 2015 to December 31, 2015, with comparison to Year 2014. All figures are presented in US Dollars ($USD)

#### OPERATIONAL REVENUES

<table>
<thead>
<tr>
<th></th>
<th>2015</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Governmental Grants</td>
<td>$1,018,885.00</td>
<td>$1,494,233.00</td>
</tr>
<tr>
<td>Corporate and Foundation Grants</td>
<td>$1,018,885.00</td>
<td>$1,494,233.00</td>
</tr>
<tr>
<td>Donations</td>
<td>$7,788.00</td>
<td>$54,534.00</td>
</tr>
<tr>
<td>Other Income/Interest</td>
<td>$16,533.00</td>
<td>$6,662.00</td>
</tr>
<tr>
<td><strong>Total Operational Revenues</strong></td>
<td><strong>$2,186,609.00</strong></td>
<td><strong>$1,746,640.00</strong></td>
</tr>
</tbody>
</table>

#### OPERATIONAL EXPENSES

<table>
<thead>
<tr>
<th></th>
<th>2015</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries and Wages</td>
<td>$390,213.00</td>
<td>$383,912.00</td>
</tr>
<tr>
<td>Payroll Taxes and Related Costs</td>
<td>$43,047.00</td>
<td>$46,608.00</td>
</tr>
<tr>
<td>Field and other Consultants</td>
<td>$183,805.00</td>
<td>$271,204.00</td>
</tr>
<tr>
<td>Community Partner Grants</td>
<td>$962,528.00</td>
<td>$694,739.00</td>
</tr>
<tr>
<td>Travel</td>
<td>$289,424.00</td>
<td>$293,684.00</td>
</tr>
<tr>
<td>Printing and Reproduction</td>
<td>$22,639.00</td>
<td>$11,566.00</td>
</tr>
<tr>
<td>Office Expenses and Supplies</td>
<td>$18,006.00</td>
<td>$29,862.00</td>
</tr>
<tr>
<td>Professional Fees</td>
<td>$21,371.00</td>
<td>$16,855.00</td>
</tr>
<tr>
<td>Occupancy and Utilities</td>
<td>$14,012.00</td>
<td>$13,112.00</td>
</tr>
<tr>
<td>Telephone and Internet</td>
<td>$11,914.00</td>
<td>$14,398.00</td>
</tr>
<tr>
<td>Other Expenses</td>
<td>$5,633.00</td>
<td>$1,546.00</td>
</tr>
<tr>
<td><strong>Total Operating Expenses</strong></td>
<td><strong>$1,982,692.00</strong></td>
<td><strong>$1,777,486.00</strong></td>
</tr>
</tbody>
</table>

#### ASSETS

<table>
<thead>
<tr>
<th></th>
<th>2015</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cash (Note 2)</td>
<td>$399,307.00</td>
<td>$994,688.00</td>
</tr>
<tr>
<td>Grants Receivable (Note 3)</td>
<td>$924,050.00</td>
<td>$26,095.00</td>
</tr>
<tr>
<td>Due from Related Parties (Note 4)</td>
<td>$4,283.00</td>
<td>$722.00</td>
</tr>
<tr>
<td>Other Receivables</td>
<td>$100.00</td>
<td>$6,677.00</td>
</tr>
<tr>
<td>Prepaid Expenses</td>
<td>$2,887.00</td>
<td>$2,131.00</td>
</tr>
<tr>
<td><strong>Total Assets</strong></td>
<td><strong>$1,330,527.00</strong></td>
<td><strong>$1,220,313.00</strong></td>
</tr>
</tbody>
</table>

#### LIABILITIES AND NET ASSETS

<table>
<thead>
<tr>
<th></th>
<th>2015</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Accounts Payable and Accrued Expenses</td>
<td>$76,141.00</td>
<td>$192,844.00</td>
</tr>
<tr>
<td><strong>Total Liabilities</strong></td>
<td><strong>$76,141.00</strong></td>
<td><strong>$192,844.00</strong></td>
</tr>
<tr>
<td>Unrestricted</td>
<td>$(50,569.00)</td>
<td>$45,703.00</td>
</tr>
<tr>
<td>Temporarily Restricted</td>
<td>$1,304,956.00</td>
<td>$987,766.00</td>
</tr>
<tr>
<td><strong>Total Net Assets</strong></td>
<td><strong>$1,330,527.00</strong></td>
<td><strong>$1,220,313.00</strong></td>
</tr>
</tbody>
</table>

#### REVENUE SOURCES 2015

- **Governmental Grants**: 48.53%
- **Corporate and Foundation Grants**: 52.36%
- **Donations**: 0.00%
- **Other Income/Interest**: 0.00%

#### FUNCTIONAL EXPENSES 2015

- **Program Services**: 92.02%
- **Fundraising**: 1.42%
- **Management and General**: 6.56%

For full 2015 financial information, visit https://huairou.org/about-huairou/financials-reports/
WE BELIEVE
THAT TRANSFORMATIONAL ACTION
CAN ONLY HAPPEN WITH THE
SUPPORT OF PRINCIPLED PARTNERSHIPS.

WE THANK YOU
FOR STANDING WITH US
AND WITH GRASSROOTS WOMEN
AROUND THE WORLD.

ASIAN DEVELOPMENT BANK
INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT (IFAD)
MARGARET A. CARGILL FOUNDATION
NORWEDEIAN AGENCY FOR DEVELOPMENT COOPERATION (NORAD)
SWEDISH INTERNATIONAL DEVELOPMENT COOPERATION AGENCY (SIDA)
UNITED NATIONS DEVELOPMENT PROGRAMME (UNDP)
UNITED NATIONS OFFICE FOR PROJECT SERVICES (UNOPS)
UN-HABITAT GLOBAL LAND TOOL NETWORK (GLTN)
U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT (USAID)
OFFICE OF U.S. FOREIGN DISASTER ASSISTANCE (OFDA)